#### CREEKSIDE VILLAGE METROPOLITAN DISTRICT

Financial Statements

Year Ended December 31, 2021

with

Independent Auditor's Report

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Creekside Village Metropolitan District Adams County, Colorado

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of Creekside Village Metropolitan District (the District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2021, and the respective changes in financial position thereof, and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

I

#### Fiscal Focus Partners, LLC

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate to those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### **Supplemental Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplemental information as identified in the table of contents is presented for the purposes of additional analysis and legal compliance and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Matters**

#### Economic Dependency

As disclosed in Note 9 of the financial statements, the District has not yet established a revenue base sufficient to pay the District's operational expenditures. Until an independent revenue base is established, the District may be dependent upon the developer for funding continued operations.

Fiscul Focus Partnurs, UC

Greenwood Village, Colorado September 14, 2022

### BALANCE SHEET/STATEMENT OF NET POSITION GOVERNMENTAL FUNDS December 31, 2021

ASSETS	<u>(</u>	<u>General</u>	Debt <u>Service</u>	Capital Projects		<u>Total</u>	<u>Adjustments</u>	Statement of Net Position
Cash and investments	\$	30,283	\$ -	\$ -	\$	30,283	\$ -	\$ 30,283
Cash and investments - restricted	Ψ	1,530	1,343,230	3,802,751	Ψ	5,147,511	Ψ _	5,147,511
Receivable - County Treasurer		373	410	5,002,751		783	_	783
Property taxes receivable		11,079	61,675	_		72,754	_	72,754
Due from other funds		-	25,394	_		25,394	_	25,394
Capital assets not being depreciated		-	-	_		-	5,093,649	5,093,649
Total Assets	\$	43,265	\$ 1,430,709	\$ 3,802,751	\$	5,276,725	5,093,649	10,370,374
LIABILITIES								
Accounts payable	\$	3,791	\$ -	\$ -	\$	3,791	-	3,791
Accrued interest on bonds		-	-	-		-	251,949	251,949
Due to other funds		17,183	-	8,210		25,393	-	25,393
Long-term liabilities:								
Due in more than one year							12,137,103	12,137,103
Total Liabilities		20,974		8,210		29,184	12,389,051	12,418,235
DEFERRED INFLOWS OF RESOURCES								
Deferred property taxes		11,079	61,675			72,754		72,754
Total Deferred Inflows of Resources		11,079	61,675		_	72,754		72,754
FUND BALANCES/NET POSITION Fund Balances: Restricted:								
Emergencies		1,530	_	_		1,530	(1,530)	_
Debt service		-	1,369,034	_		1,369,034	(1,369,034)	_
Capital projects		_	-	3,794,541		3,794,541	(3,794,541)	-
Unassigned		9,682				9,682	(9,682)	<u>-</u>
Total Fund Balances		11,212	1,369,034	3,794,541	_	5,174,787	(5,174,787)	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	43,265	\$ 1,430,709	\$ 3,802,751	\$	5,276,725		
Net Position: Restricted for:								
Emergencies							1,530	1,530
Debt service							1,117,085	1,117,085
Capital projects							3,794,541	3,794,541
Unrestricted							(7,033,772)	(7,033,772)
Total Net Position							\$ (2,120,615)	<u>\$(2,120,615)</u>

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

		<u>General</u>		Debt <u>Service</u>		Capital Projects		<u>Total</u>	Adjustments	Statement of <u>Activities</u>
EXPENDITURES										
Accounting and audit	\$	5,949	\$	-	\$	5,798	\$	11,747	\$ -	\$ 11,747
Insurance		2,332		-		-		2,332	-	2,332
Legal		3,187		-		10,092		13,279	-	13,279
Bond interest		-		513,500		-		513,500	101,572	615,072
Interest expense		-		-		-		-	27,385	27,385
Paying agent fees		-		7,495		-		7,495	-	7,495
Capital improvements	_		_			2,838,668		2,838,668	(2,838,668)	
Total Expenditures		11,468		520,995	_	2,854,558		3,387,021	(2,709,712)	677,309
GENERAL REVENUES										
Property taxes		6,769		37,677		_		44,446	-	44,446
Specific ownership taxes		6		34		_		40	-	40
Interest income				657		2,532		3,189		3,189
Total General Revenues		6,775	_	38,368		2,532		47,675		47,675
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(4,693)		(482,627)		(2,852,026)		(3,339,346)	2,709,712	(629,634)
OTHER FINANCING SOURCES (USES)										
Developer advances	_	11,919			_	8,371	_	20,290	(20,290)	
Total Other Financing Sources (Uses)		11,919			_	8,371	_	20,290	(20,290)	
NET CHANGES IN FUND BALANCES		7,226		(482,627)		(2,843,655)		(3,319,056)	3,319,056	
CHANGE IN NET POSITION									(629,634)	(629,634)
FUND BALANCES/NET POSITION:										
BEGINNING OF YEAR		3,986		1,851,661		6,638,196		8,493,843	(9,984,824)	(1,490,981)
END OF YEAR	\$	11,212	\$	1,369,034	\$	3,794,541	\$	5,174,787	\$ (7,295,402)	\$ (2,120,615)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2021

	Original and Final Budget	<u>Actual</u>	Variance Favorable (Unfavorable)
REVENUES			
Property taxes	\$ 6,769	\$ 6,769	\$ -
Specific ownership taxes	406	6	(400)
Total Revenues	7,175	6,775	(400)
EXPENDITURES			
Accounting and audit	15,000	5,949	9,051
Insurance	3,000	2,332	668
Legal	25,000	3,187	21,813
Miscellaneous expenses	3,000	-	3,000
Treasurer's fees	102	-	102
Contingency	9,621	-	9,621
Emergency reserve	1,380		1,380
Total Expenditures	57,103	11,468	45,635
EXCESS (DEFICIENCY) OF REVENUES OVER			
EXPENDITURES	(49,928)	(4,693)	45,235
OTHER FINANCING SOURCES (USES)			
Developer advances	49,928	11,919	(38,009)
Total Other Financing Sources (Uses)	49,928	11,919	(38,009)
NET CHANGE IN FUND BALANCE	-	7,226	7,226
FUND BALANCE:			
BEGINNING OF YEAR	-	3,986	3,986
END OF YEAR	\$ -	\$ 11,212	\$ 11,212

#### Notes to Financial Statements December 31, 2021

#### Note 1: Summary of Significant Accounting Policies

The accounting policies of Creekside Village Metropolitan District, (the "District"), located in Adams County, Colorado, conform to the accounting principles generally accepted in the United States of America ("GAAP") as applicable to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### <u>Definition of Reporting Entity</u>

The District was organized on December 14, 2007, as a quasi-municipal corporation established under the State of Colorado Special District Act. The District was established to finance and construct certain public infrastructure improvements that benefit the citizens of the District. The District's primary revenues are property taxes. The District is governed by an elected Board of Directors.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District follows the GASB, Statement No. 61, *The Financial Reporting Entity: Omnibus, which amended* GASB Statement No. 14, *The Financial Reporting Entity* and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, which provides guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB sets forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The pronouncements also require including a possible component unit if it would be misleading to exclude it.

The District is not financially accountable for any other organization. The District has no component units as defined by the GASB.

The District has no employees and all operations and administrative functions are contracted.

#### Notes to Financial Statements December 31, 2021

#### **Basis of Presentation**

The accompanying financial statements are presented per GASB Statement No. 34 - Special Purpose Governments.

The government-wide financial statements (i.e. the governmental funds balance sheet/statement of net position and the governmental funds statement of revenues, expenditures, and changes in fund balances/statement of activities) report information on all of the governmental activities of the District. The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets and deferred outflows of resources and the (b) liabilities and deferred inflows of resources of the District is reported as net position. The statement of activities demonstrates the degree to which expenditures/expenses of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are collected.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The material sources of revenue subject to accrual are property taxes and interest. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation is paid.

#### Notes to Financial Statements December 31, 2021

The District reports the following major governmental funds:

General Fund - The General Fund is the general operating fund of the District. It is used to account for all financial resources not accounted for and reported in another fund.

Debt Service Fund – The Debt Service Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for principal, interest and other debt related costs.

Capital Projects Fund – The Capital Projects Fund is used to account for all financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other assets.

#### **Budgetary Accounting**

Budgets are adopted on a non-GAAP basis for the governmental funds. In accordance with the State Budget Law of Colorado, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated. The appropriation is at the total fund expenditures level and lapses at year end.

In November 2021, the District amended the total appropriations in the Debt Service Fund from \$518,065 to \$521,065 due to the increase in paying agent fees.

### Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position Fair Value of Financial Instruments

The District's financial instruments include cash and investments, accounts receivable and accounts payable. The District estimates that the fair value of all financial instruments at December 31, 2021, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### Deposits and Investments

The District's cash and investments are considered to be cash on hand and short-term investments with maturities of three months or less from the date of acquisition. Investments for the government are reported at net asset value ("NAV").

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a minimum number of bank accounts. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

#### Notes to Financial Statements December 31, 2021

#### **Interfund Balances**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". These amounts are eliminated in the Statement of Net Position.

#### Estimates

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Deferred property taxes are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable using the straight-line method.

Depreciation on property that will remain assets of the District is reported on the Statement of Activities as a current charge. Improvements that will be conveyed to other governmental entities are classified as construction in progress and are not depreciated. Land and certain landscaping improvements are not depreciated. No depreciation expense was recognized during 2021.

#### Notes to Financial Statements December 31, 2021

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in July or August and the sales of the resultant tax liens on delinquent properties are generally held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measurable since they are not normally available nor are they budgeted as a resource until the subsequent year. The deferred property taxes are recorded as revenue in the subsequent year when they are available or collected.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

#### **Fund Equity**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications make the nature and extent of the constraints placed on a government's fund balance more transparent:

#### Nonspendable Fund Balance

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact.

#### Restricted Fund Balance

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation.

#### Notes to Financial Statements December 31, 2021

The restricted fund balance in the General Fund represents Emergency Reserves that have been provided as required by Article X, Section 20 of the Constitution of the State of Colorado. A total of \$1,530 of the General Fund balance has been restricted in compliance with this requirement.

The restricted fund balance in the Debt Service Fund in the amount of \$1,369,034 is restricted for the payment of the debt service costs associated with the General Obligation Limited Tax (Convertible to Unlimited Tax) Bonds Series 2019A and 2019B Bonds (see Note 4).

The restricted fund balance in the Capital Projects Fund in the amount of \$3,794,541 is restricted for the payment of the costs for capital improvements within the District.

#### Committed Fund Balance

The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

#### Assigned Fund Balance

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's Board of Directors or by an official or body to which the Board of Directors delegates the authority.

#### **Unassigned Fund Balance**

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund, all other funds can report negative amounts.

For the classification of Governmental Fund balances, the District considers an expenditure to be made from the most restrictive first when more than one classification is available.

#### **Net Position**

Net Position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The District can report three categories of net position, as follows:

Net investment in capital assets – consists of net capital assets, reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction, or improvement of those assets and increased by balances of deferred outflows or resources related to those assets.

Restricted net position – net position is considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets.

#### Notes to Financial Statements December 31, 2021

Unrestricted net position – consists of all other net position that does not meet the definition of the above two components and is available for general use by the District.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District will use the most restrictive net position first.

#### Note 2: Cash and Investments

As of December 31, 2021, cash and investments are classified in the accompanying financial statements as follows:

Statement of Net Position:

Cash and investments	\$ 30,283
Cash and investments - Restricted	5,147,511
Total	\$ 5,177,794

Cash and investments as of December 31, 2021, consist of the following:

Deposits with financial institutions	\$ 31,813
Investments - COLOTRUST	5,145,981
	\$ 5,177,794

#### Deposits

#### Custodial Credit Risk

The Colorado Public Deposit Protection Act, ("PDPA") requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The District follows state statutes for deposits. None of the District's deposits were exposed to custodial credit risk.

#### Notes to Financial Statements December 31, 2021

#### Investments

#### Credit Risk

The District has not adopted a formal investment policy; however the District follows state statutes regarding investments. Colorado statutes specify the types of investments meeting defined rating and risk criteria in which local governments may invest. These investments include obligations of the United States and certain U.S. Government agency entities, certain money market funds, guaranteed investment contracts, and local government investment pools.

#### Custodial and Concentration of Credit Risk

None of the District's investments are subject to custodial or concentration of credit risk.

#### Interest Rate Risk

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors.

#### **Investment Valuation**

Certain investments are measured at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment is not required to be categorized within the fair value hierarchy. This investment's value is calculated using the net asset value method (NAV) per share.

As of December 31, 2021, the District had the following investments:

#### **COLOTRUST**

The local government investment pool, Colorado Local Government Liquid Asset Trust ("COLOTRUST"), is rated AAAm by Standard & Poor's with a weighted average maturity of under 60 days. COLOTRUST is an investment trust/joint venture established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method. COLOTRUST operates similarly to a money market fund with each share maintaining a value of \$1.00. The COLOTRUST offers shares in three portfolios, one of which is COLOTRUST PLUS+. COLOTRUST PLUS+ may invest in U.S. Treasuries, government agencies, the highest-rated commercial paper, certain corporate securities, certain money market funds, and certain repurchase agreements, and limits its investments to those allowed by State statutes. Purchases and redemptions are available daily at a net asset value (NAV) of \$1.00. A designated custodial bank provides safekeeping and depository services to COLOTRUST in connection with the direct investment and withdrawal function of COLOTRUST. The custodian's

#### Notes to Financial Statements December 31, 2021

internal records identify the investments owned by participating governments. There are no unfunded commitments and there is no redemption notice period. On December 31, 2021, the District had \$5,145,981 invested in COLOTRUST Plus+.

#### Note 3: Capital Assets

An analysis of the changes in capital assets for the year ended December 31, 2021, follows:

		Balance					Balance
Governmental Type Activities:	1/1/2021		 Additions	Deletions		12/31/2021	
Capital assets not being depreciated:							
Construction in progress	\$	2,254,981	\$ 2,838,668	\$		\$	5,093,649
Total capital assets not being depreciated	\$	2,254,981	\$ 2,838,668	\$		\$	5,093,649

Upon completion and acceptance, all fixed assets will be conveyed by the District to other local governments. The District will not be responsible for maintenance.

#### Note 4: Long Term Debt

A description of the long-term obligations as of December 31, 2021, is as follows:

Limited Tax (Convertible to Unlimited Tax) General Obligation Bonds Series 2019A, ("Series 2019A Bonds") - On November 26, 2019, the District issued its Series 2019A Bonds in the original principal amount of \$10,270,000. The Series 2019A Bonds are term bonds bearing interest at the rate of 5% maturing December 1, 2049. The interest on the Series 2019A Bonds is payable semiannually on each June 1 and December 1, commencing on June 1, 2020. The Series 2019A Bonds were issued for the purpose of financing purposes of reimbursing a portion of the costs of acquiring, constructing, and installing certain public improvements, funding the Surplus Fund and capital interest, and paying certain costs in connection with the Series 2019A Bonds and Series 2019B Subordinate Bonds. The 2019A Bonds maturing on December 1, 2039 are subject to sinking fund redemption on December 1, 2024 and on each December 1 thereafter prior to maturity upon payment of par and accrued interest, without redemption premium. The 2019A Bonds maturing on December 1, 2049 are subject to mandatory sinking fund redemption on December 1, 2040 and on each December 1 thereafter prior to maturity upon payment of par and accrued interest, without redemption premium. The 2019A Bonds are subject to mandatory excess funds redemption on December 1, 2022 solely from and to the extent of any moneys held in the Restricted Account of the Senior Project Fund on October 15, 2022.

#### Notes to Financial Statements December 31, 2021

The Series 2019A Bonds are subject to optional redemption prior to maturity, at the option of the District, as a whole or in integral multiples of \$1,000, on December 1, 2024, and on any date thereafter, upon payment of par, accrued interest, and a redemption premium of a percentage of the principal amount so redeemed, as follows:

Date of <u>Redemption</u>	Redemption <u>Premium</u>
December 1, 2024, to November 30, 2025	3.00%
December 1, 2025, to November 30, 2026	2.00
December 1, 2026, to November 30, 2027	1.00
December 1, 2027 and thereafter	0.00

The Series 2019A Bonds are secured by and payable from the Senior Pledged Revenue consisting of moneys derived by the District from the following sources, net of any costs of collection: (a) all senior property tax revenues; (b) all senior specific ownership tax revenues; and (c) any other legally available moneys which the District determines, in its absolute discretion, to credit to the Senior Bond Fund. The Series 2019A Bonds are also secured by amounts on deposit in the Senior Surplus Fund, which is to be funded from proceeds of the Series 2019A Bonds upon the issuance thereof in an amount equal to \$812,000 with a Maximum Surplus Fund requirement of \$2,054,000. On December 31, 2021 the Senior Surplus Fund had a balance of \$819,062.

<u>Subordinate Limited Tax General Obligation Bonds, Series 2019B ("Series 2019B Bonds")</u> – On November 26, 2019, the District issued its Series 2019B Bonds in the original principal amount of \$1,232,000 for the purpose of funding public improvements. The Series 2019B Bonds bear interest at a rate of 7.750%, payable to the extent there is Subordinate Pledged Revenue available therefore, on December 15 of each year, commencing December 15, 2020.

The Series 2019B Bonds are subject to redemption prior to maturity, at the option of the District, as a whole or in integral multiples of \$1,000, on December 1, 2024, and on any date thereafter, upon payment of par, accrued interest, and a redemption premium of a percentage of the principal amount so redeemed.

Date of <u>Redemption</u>	Redemption <u>Premium</u>
December 1, 2024, to November 30, 2025	3.00%
December 1, 2025, to November 30, 2026	2.00
December 1, 2026, to November 30, 2027	1.00
December 1, 2027 and thereafter	0.00

#### Notes to Financial Statements December 31, 2021

The Series 2019B Bonds mature on December 15, 2049. Any amount of the unpaid principal or interest on the Series 2019B Bonds shall be deemed discharged on December 15, 2059.

The Series 2019B Bonds are secured by and payable solely from and to the extent of the Subordinate Pledged Revenue, consisting of moneys derived by the District from the following sources, net of any costs of collection: (a) all Subordinate Property Tax revenues; (b) all Subordinate Specific Ownership Tax revenues; (c) any amounts in the Senior Surplus Fund upon termination of the fund pursuant to the terms of the Senior Indenture; and (d) any other legally available moneys which the District determines, in its absolute discretion, to credit to the Subordinate Bond Fund.

The following is a summary of the annual long-term debt principal and interest requirements for the Series 2019A Bonds:

	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2022	\$ -	\$ 513,500	\$ 513,500
2023	-	513,500	513,500
2024	55,000	513,500	568,500
2025	130,000	510,750	640,750
2026	150,000	504,250	654,250
2027 - 2031	940,000	2,397,750	3,337,750
2032 - 2036	1,395,000	2,119,750	3,514,750
2037 - 2041	1,970,000	1,716,250	3,686,250
2042 - 2046	2,735,000	1,151,000	3,886,000
2047 - 2049	 2,895,000	 334,250	3,229,250
	\$ 10,270,000	\$ 10,274,500	\$ 20,544,500

The summary of the annual long-term debt principal and interest requirements for the Series 2019B Bonds is unavailable as these bonds are cash-flow bonds and repayment is subject to available funds.

#### Notes to Financial Statements December 31, 2021

The following is an analysis of changes in long-term debt for the period ending December 31, 2021:

	Balance 1/1/2021	Additions	Deletions	Balance 12/31/2021	Current Portion	
General Obligation Bonds						
General Obligation Bonds - 2019A	\$ 10,270,000	\$ -	\$ -	\$ 10,270,000	\$ -	
General Obligation Bonds - 2019B	1,232,000	-	-	1,232,000	-	
Other						
Developer Note - O&M	85,921	11,919	-	97,840	-	
Developer Note - O&M - interest	36,878	13,338	-	50,216	-	
Developer Note - Capital	214,662	8,371	-	223,033	-	
Developer Note - Capital - interest	116,390	14,046		130,436		
Total	11,955,851	47,675		12,003,526		
Original issue premium	140,253	<u> </u>	6,676	133,577		
	\$ 12,096,104	\$ 47,675	\$ 6,676	\$ 12,137,103	\$ -	

#### **Debt Authorization**

As of December 31, 2021, the District had remaining voted debt authorization of approximately \$238,498,000. Per the District's Service Plan, the District can not issue debt in excess of \$25,000,000 and has \$13,498,000 in remaining indebtedness authorized by the Service Plan. The District has not budgeted to issue any new debt during 2022.

#### Note 5: Related Party

All of the Board of Directors are employees, owners or are otherwise associated with HW Sodbusters, LLC, (the "Developer"), and may have conflicts of interest in dealing with the District. Management believes that all potential conflicts, if any, have been disclosed to the Board.

#### Note 6: Agreements

<u>Funding and Reimbursement Agreement</u> – On April 14, 2008, the District entered into a Funding and Reimbursement Agreement, ("Agreement"), with the Developer. The District anticipated that it would not have sufficient funds to make the payment of its operations and maintenance expenses and costs related to public infrastructure; therefore, pursuant to this Agreement the Developer would advance funds to meet any shortfalls in an amount not to exceed \$1,000,000. The advances earn interest from the date the moneys are deposited into the District's account at the rate 8.0% per annum. As of December 31, 2021, the principal was \$320,873 and the accrued interest was \$180,652.

#### Notes to Financial Statements December 31, 2021

<u>Amended and Restated Infrastructure Acquisition and Reimbursement Agreement (Capital Expenses)</u> - On November 22, 2019, the District entered into an Infrastructure Acquisition and Reimbursement Agreement (the "Agreement"), with the Developer. The Developer has agreed to design, construct and complete the infrastructure improvements within the District outlined in the Service Plan. In lieu of advancing funds to the District, the Developer will complete such improvements subject to future acceptance and acquisition by the District. The District will then authorize reimbursement to the Developer using the Series 2019A Bonds proceeds. Any costs not reimbursed will accrue interest of 8% per annum commencing when the District accepts the costs. In 2021, the District reimbursed the Developer \$2,834,875.

#### Note 7: <u>Tax, Spending and Debt Limitations</u>

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights ("TABOR"), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On November 6, 2007, a majority of the District's electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under Article X, Section 20 of the Colorado Constitution.

#### Notes to Financial Statements December 31, 2021

#### Note 8: Risk Management

Except as provided in the Colorado Governmental Immunity Act, 24-10-101, et seq., CRS, the District may be exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to agents; and natural disasters. The District has elected to participate in the Colorado Special Districts Property and Liability Pool ("Pool") which is an organization created by intergovernmental agreement to provide common liability and casualty insurance coverage to its members at a cost that is considered economically appropriate. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for auto, public officials' liability, and property and general liability coverage. In the event aggregated losses incurred by the Pool exceed its amounts recoverable from reinsurance contracts and its accumulated reserves, the District may be called upon to make additional contributions to the Pool on the basis proportionate to other members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### Note 9: <u>Economic Dependency</u>

The District has not yet established a property tax base sufficient to pay the District's commitments. Until a sufficient property tax base is established, the District will be dependent upon funding by the developer. (See Note 6.)

#### Note 10: Reconciliation of Government-Wide Financial Statements and Fund Financial Statements

The <u>Governmental Funds Balance Sheet/Statement of Net Position</u> includes an adjustments column. The adjustments have the following elements:

- 1) capital improvements used in government activities are not financial resources and, therefore are not reported in the funds; and
- 2) long-term liabilities such as bonds payable and accrued bond interest payable are not due and payable in the current period and, therefore, are not in the funds.

#### Notes to Financial Statements December 31, 2021

The <u>Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances/Statement of Activities</u> includes an adjustments column. The adjustments have the following elements:

- 1) governmental funds report capital outlays as expenditures, however, in the statement of activities, the costs of those assets are held as construction in process pending transfer to other governmental entities or depreciated over their useful lives;
- 2) governmental funds report interest expense on the modified accrual basis; however, interest expense is reported on the full accrual method on the Statement of Activities;
- 3) governmental funds report developer advances and/or bond proceeds as revenue; and,
- 4) governmental funds report long-term debt payments as expenditures, however, in the statement of activities, the payment of long-term debt is recorded as a decrease of long-term liabilities.

#### Note 11: Noncompliance with Colorado Revised Statutes

Colorado Revised Statutes require that local governments submit audited financial statements for the calendar year-end by July 31 or September 30 if granted an extension of the following year. The District was not in compliance with this statutory requirement for the year ended December 31, 2021.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

For the Year Ended December 31, 2021

	Original			Variance Favorable
	<b>Budget</b>	Final Budget	<u>Actual</u>	(Unfavorable)
REVENUES				
Property taxes	\$ 37,678	\$ 37,678	\$ 37,677	\$ (1)
Specific ownership taxes	2,261	2,261	34	(2,227)
Interest income	15,000	15,000	657	(14,343)
Total Revenues	54,939	54,939	38,368	(16,571)
EXPENDITURES				
Bond interest	513,500	513,500	513,500	-
Paying agent fees	4,000	7,000	7,495	(495)
Treasurer's fees	565	565		565
Total Expenditures	518,065	521,065	520,995	70
NET CHANGE IN FUND BALANCE	(463,126)	(466,126)	(482,627)	(16,501)
FUND BALANCE:				
BEGINNING OF YEAR	1,857,811	1,857,811	1,851,661	(6,150)
END OF YEAR	\$ 1,394,685	\$ 1,391,685	\$ 1,369,034	\$ (22,651)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CAPITAL PROJECTS FUND

For the Year Ended December 31, 2021

DEVENIUE	Original and Final Budget	<u>Actual</u>	Variance Favorable (Unfavorable)	
REVENUES Interest income	\$ 40,000	\$ 2,532	\$ (37,468)	
Total Revenues	40,000	2,532	(37,468)	
EXPENDITURES				
Accounting and audit	5,000	5,798	(798)	
Legal	35,000	10,092	24,908	
Capital improvements	4,522,892	2,838,668	1,684,224	
Total Expenditures	4,562,892	2,854,558	1,708,334	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(4,522,892)	(2,852,026)	1,670,866	
OTHER FINANCING SOURCES (USES) Developer advances	40,000	8,371	(31,629)	
Total Other Financing Sources (Uses)	40,000	8,371	(31,629)	
NET CHANGE IN FUND BALANCE	(4,482,892)	(2,843,655)	1,639,237	
FUND BALANCE:				
BEGINNING OF YEAR	4,482,892	6,638,196	2,155,304	
END OF YEAR	\$ -	\$ 3,794,541	\$ 3,794,541	

#### SUMMARY OF ASSESSED VALUATION, MILL LEVY AND PROPERTY TAXES COLLECTED December 31, 2021

Prior
Year Assessed
Valuation
for Current

		Valuation or Current								Percent	
Year Ended	Year Property		Mills Levied			Total Property Tax				Collected	
December 31,		Tax Levy	General Fund	<b>Debt Service</b>	Special Revenue	]	<u>Levied</u>	<u>C</u>	<u>ollected</u>	to Levied	
2009	\$	4,310	0.000	0.000	0.000	\$	_	\$	_	0.00%	
2010	\$	4,320	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2011	\$	3,640	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2012	\$	4,270	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2013	\$	4,270	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2014	\$	5,420	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2015	\$	5,420	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2016	\$	6,490	0.000	0.000	0.000	\$	-	\$	-	0.00%	
2017	\$	11,120	0.000	0.000	60.000	\$	278	\$	278	100.00% (1)	
2018	\$	12,300	0.000	0.000	60.000	\$	307	\$	307	100.00% (1)	
2019	\$	12,300	0.000	0.000	60.000	\$	307	\$	307	100.00% (1)	
2020	\$	6,760	10.000	55.664	0.000	\$	444	\$	900	202.75%	
2021	\$	676,880	10.000	55.664	0.000	\$	44,447	\$	44,446	100.00%	
Estimated for year ending December 31,											
2022	\$	1,107,980	10.000	55.664	0.000	\$	72,754				

#### NOTE

Property taxes collected in any one year include collection of delinquent property taxes levied and/or abatements or valuations in prior years. Information received from the County Treasurer does not permit identification of specific year assessment.

<sup>(1)</sup> The assessed valuation included the District and Subdistrict A. The Subdistrict A collected the property taxes until it was dissolved in July 2019.